

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**FINANCIAL STATEMENTS AND REPORT OF**  
**INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS**

**DECEMBER 31, 2023**

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INDEPENDENT AUDITOR'S REPORT

To The Board of Directors  
Grand River Mosquito Control District  
Grand Junction, CO 81501

**Report on the Audit of the Financial Statements**

**Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Grand River Mosquito Control District (District), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the district's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of December 31, 2023, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the district and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the district's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

**Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the district's internal control. Accordingly, no such opinion is expressed. evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

#### **Auditor Reporting Requirements and Other Communication Considerations**

- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the district's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Blair and Associates, P.C.*

Cedaredge, Colorado

February 28, 2024

# GRAND RIVER MOSQUITO CONTROL DISTRICT

## Management's Discussion and Analysis

For the Year ended December 31, 2023

The Board of Directors of the Grand River Mosquito Control District (the District) offers readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2023. We encourage readers to consider the information presented here in conjunction with the additional information furnished in our basis financial statements to better understand the financial position of the District.

Grand River Mosquito Control District is located on the Western Slope of Colorado and its boundary encompass approximately 150 square miles. This area includes the Town of Palisade, cities of Grand Junction, Fruita, and unincorporated areas of Mesa County. The District's Mission Statement includes the suppression of mosquito populations within its boundaries, and the District remains committed to providing a high quality of service to the communities within those boundaries. To achieve our Mission Statement, staff implements an Integrated Mosquito Management (IMM) program that results in an effective and environmentally sensitive approach to suppressing mosquito population. Key elements of the IMM include: an adult mosquito surveillance program; weekly inspection and treatment for 10,000 larval breeding sites; and fogging operations for adult mosquitoes when surveillance population thresholds are met.

### Financial Highlights

- The District contracted with Chadwick, Steinkirchner, Davis Co., P.C. to provide month-to-month, third party financial oversight to the District.
- The Board of Director's and staff updated the twenty-year financial plan, making sure that it still meets their long-term goals.
- The District's tax receipts decrease by \$10,234 from 2022 receipts of \$2,605,310.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the District's basis financial statements. The basis financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. These components are discussed below.

**Government-wide Financial Statements** – The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner like a private sector business. The statement of governmental net position presents information on all the District's assets, liabilities, and deferred inflows with the difference between assets and liabilities plus deferred inflows reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether financial position is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

In the government-wide financial statements, the District's activities are shown in one category: *governmental activities*. The District's activities are principally supported by property taxes.

The government-wide financial statements can be found on pages 8 through 9.

**Fund Financial Statements** – A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. The District has a general fund only.

*Governmental Funds*- Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental activities with the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the General Fund balance sheet and the General Fund statement of revenues, expenditures and change in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The District has only one governmental fund – the General Fund. The District's General Fund's financial statements can be found on pages 10 through 11.

An annual appropriated budget is adopted for the General Fund. A budgetary comparison statement on page 12 has been provided for the fund to demonstrate compliance with the budget.

**Notes to Basis Financial Statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the basic financial statements can be found on pages 13 through 22.

### Government-wide Financial Analysis

As noted earlier, net position may serve as a useful indicator of the government's financial position. In this case, the district's assets exceeded its liabilities and deferred inflows by \$12,870,166 as of December 31, 2023.

The following summarizes the District's net position as of December 31:

	<u>2023</u>	<u>2022</u>
Assets		
Current and other assets	\$11,297,238	\$10,791,299
Capital assets	4,356,681	4,399,830
Total Assets	<u>15,653,919</u>	<u>15,191,129</u>
Liabilities:		
Current liabilities	27,527	33,459
Long-term liabilities	44,752	27,604
Total Liabilities	<u>72,279</u>	<u>61,063</u>
Deferred Inflows		
Property taxes	<u>2,711,474</u>	<u>2,898,379</u>
Net Position		
Net investment in capital assets	4,356,681	4,399,830
Restricted for emergencies	86,711	89,916
Unrestricted	8,426,774	7,741,940
Net Position	<u>\$12,870,166</u>	<u>\$12,231,686</u>

Most of the District's current assets are invested in cash and investments and a receivable for property taxes. The District has been able to provide for adequate operations without incurring debt. Restricted net assets of \$86,711 represent a 3% emergency reserve required by an amendment to the State constitution (TABOR) and are not available for use by the District.

The following summarizes the changes in the District's net position for the year ended December 31:

***Statement of Activities - December 31, 2023 and 2022***

<b><i>General Revenues</i></b>	2023	2022
Taxes	\$ 2,932,372	\$ 2,941,883
Earnings on deposits	377,376	(286,236)
Miscellaneous income	18,557	3,729
Total revenues	<u>3,328,305</u>	<u>2,659,376</u>
<b><i>Expenses</i></b>		
Chemicals and supplies	895,868	657,713
Payroll	1,161,503	922,824
Other general and administrative	632,454	396,300
Total expenditures/expenses	<u>2,689,825</u>	<u>1,976,837</u>
Change in net position - General Fund	638,480	682,539
Beginning of the year	<u>12,231,686</u>	<u>11,549,147</u>
End of the year	<u>\$ 12,870,166</u>	<u>\$ 12,231,686</u>

**Governmental Funds Financial Analysis**

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance related legal requirements.

The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The District maintains only one governmental fund, the General Fund, which is the District's operating fund. The General Fund has a fund balance of \$12,870,166 as of December 31, 2023, an increase of \$638,480. Of the \$12,870,686, unrestricted funds amount to \$8,426,774, which can be used for future operations.

### **General Fund Budgetary Highlights**

2023 actual revenues were more than budgeted by \$446,926, this was because the investment income of the District was more than anticipated.

2023 actual expenditures were less than budgeted by \$2,037,481 because budgeted contingency and reserve funds were not needed, and because chemical, administrative expenditures, and capital outlay were less than anticipated.

### **Capital Assets and Long-term Debt**

Capital assets, net of accumulated depreciation, decrease by \$43,149 in 2023 due primarily to the purchase of 2 vehicles, truck toppers, and equipment for the board room and training of \$143,112, and depreciation of \$186,261. The District had no long-term debt during 2023.

### **Economic Factors and Next Year's Budget**

The local economy remains strong with residential and commercial construction continuing at a slightly reduced rate compared to the previous year. The assessed values for properties inside the District's boundary increased by approximately 19% compared to the previous assessment rate. As a result, the District reduced the 2024 mill levy by 10% to comply with growth limits established by Colorado. This mill levy will provide sufficient funding for all operations and capital expenditures.

### **Request for Information**

This financial report is designed to provide a general overview of the District's finances. Questions concerning any information provided in the report or requests for additional financial information should be addressed to the District's Board of Directors; Grand River Mosquito Control District; 531 Maldonado Street; Grand Junction, CO 81501. Interested citizens can also visit our website at [www.grmcd.org](http://www.grmcd.org).

**Grand River Mosquito Control District**  
**Statement of Net Position and Governmental Fund Balance Sheet**  
**December 31, 2023**

	General Fund	Adjustments	Statement of Net Position
<b>ASSETS</b>			
Cash and cash equivalents	\$ 926,373	\$ -	\$ 926,373
Investments	7,387,321	-	7,387,321
Accrued Interest	13,796	-	13,796
Receivables:			
Property taxes receivable	2,711,474	-	2,711,474
Due from other governments	25,321	-	25,321
Inventories	161,814	-	161,814
Prepaid expenses	71,139	-	71,139
Capital Assets -net of accumulated depreciation	-	4,356,681	4,356,681
TOTAL ASSETS	<u>\$ 11,297,238</u>	<u>4,356,681</u>	<u>15,653,919</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 7,853	\$ -	\$ 7,853
Accrued payroll and related liabilities	19,674	-	19,674
Accrued compensated absences	-	44,752	44,752
Total Liabilities	<u>27,527</u>	<u>44,752</u>	<u>72,279</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property taxes	2,711,474	-	2,711,474
Total Deferred Inflows	<u>2,711,474</u>	<u>-</u>	<u>2,711,474</u>
Total Liabilities and Deferred Inflows	<u>2,739,001</u>	<u>44,752</u>	<u>2,783,753</u>
<b>FUND EQUITY AND NET POSITION</b>			
Restricted-Emergency reserve - Tabor	86,711	(86,711)	-
Non-spendable for inventories & prepaids	232,953	(232,953)	-
Unassigned	8,238,573	(8,238,573)	-
Total Fund Equity	<u>8,558,237</u>	<u>(8,558,237)</u>	<u>-</u>
Total Liabilities, Deferred Inflows, and Fund Equity	<u>\$ 11,297,238</u>		
<b>NET POSITION</b>			
Invested in capital assets, net of related debt		4,356,681	4,356,681
Restricted for:			
Tabor emergency		86,711	86,711
Unrestricted		8,426,774	8,426,774
TOTAL NET POSITION		<u>\$ 12,870,166</u>	<u>\$12,870,166</u>

The notes to the financial statement are an integral part of this statement.

**Grand River Mosquito District**  
**Reconciliation of the Balance Sheet-Governmental Funds to the Statement of Net Position**  
**December 31, 2023**

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Adjustments to reconcile the governmental fund balance sheet to the statement of Net Position are as follows:

Fund balance per general fund balance sheet	\$ 8,558,237
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Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	4,356,681
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Compensated absences are not due and payable in the current period and, therefore are not reported in the funds. This is the compensated absences liability as of year-end.	(44,752)
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Net Position for governmental activities	<u><u>\$12,870,166</u></u>
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The notes to the financial statement are an integral part of this statement.

**Grand River Mosquito Control District**  
**Statement of Revenue, Expenditures, and Change in Fund Balances-Governmental**  
**and Statement of Activities**  
**For the Year Ended December 31, 2023**

	General Fund	Adjustments	Statement of Activities
<b>EXPENDITURES/EXPENSES</b>			
Public Health	\$ 2,486,417	\$ 203,409	\$ 2,689,826
Capital outlays	143,112	(143,112)	-
Total expenditures/expenses	<u>2,629,529</u>	<u>60,297</u>	<u>2,689,826</u>
<b>General Revenues:</b>			
Property taxes	2,595,075	-	2,595,075
Specific ownership	337,297	-	337,297
Investment income	377,376	-	377,376
Miscellaneous income	18,558	-	18,558
Total general revenues	<u>3,328,306</u>	<u>-</u>	<u>3,328,306</u>
Excess of (expenditures) over revenues	<u>698,777</u>	<u>(60,297)</u>	<u>638,480</u>
<b>Fund Balance/ Net Position</b>			
Beginning of the year	7,859,460	4,372,226	12,231,686
End of the year	<u>\$ 8,558,237</u>	<u>\$ 4,311,929</u>	<u>\$ 12,870,166</u>

The notes to the financial statement are an integral part of this statement.

**Grand River Mosquito District  
 Reconciliation of the Statement of Revenues Expenditures,  
 and Change in the Fund Balances of Governmental Funds  
 to the Statement of Activities  
 For the Year Ended December 31, 2023**

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Amounts reported for the governmental activities in the statement of activities (page 10) are different because:

Excess of expenditures over revenues - general funds	\$ 698,777
<p>Governmental funds report capital outlay as expenditures. However, in the Statement of Activity the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:</p>	
Capital outlay	143,112
<p>The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins or donations) is to increase (decrease) net position.</p>	
Depreciation	(186,261)
Compensated absences are not due and payable in the current period and, therefore are not reported in the funds.	(17,147)
Change in Net Position of Governmental activities	\$ 638,481

The notes to the financial statement are an integral part of this statement.

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2023**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Organization** -The Grand River Mosquito Control District (the District) was established in 1982 as a special district under Colorado Revised Statutes to provide mosquito and other pest control services for members of the District. The District is governed by a five-member board of directors elected by the District’s property owners.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America (“GAAP”) as applied to governmental units. The Governmental Accounting Standards Board (“GASB”) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District’s accounting policies are described below.

**Reporting Entity** -The reporting entity consists of the primary government. The District is considered financially accountable for legally separate organizations if it can impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the District. Consideration is also given to other organizations, which are fiscally dependent, i.e., unable to adopt a budget, levy taxes, or issue debt without approval by the District. Based on the criteria above, the District is not financially accountable for any other entity, nor is the District a component unit of any other government.

**Government-wide and Fund Financial Statements**- The District’s basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District’s major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. Currently, the District has only governmental activities.

***Government-wide Financial Statements***-In the government-wide Statement of Net Position, the government activities columns are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations and deferred inflows of resources. The District’s net position is reported as net of investment in capital assets, restricted for emergencies, and unrestricted.

The government-wide focus is on the sustainability of the District as an entity and the change in the District’s net position resulting from the current year’s activities.

***Fund Financial Statements***-The financial transaction of the District is reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, deferred inflows, reserves, fund equity, revenues, and expenditures/expenses. The fund’s focus is on current available resources and budget compliance.

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2023**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-continued**

**Fund Accounting** – The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The District currently has one General Fund, which is a governmental fund.

**Governmental Funds** – Governments funds are those through which most governments functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets, liabilities, and deferred inflows is reported as fund balance.

The District reports the following major governmental fund:

**General Fund** – The General Fund is used to account for all financial resources of the District except those required to be accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Colorado and the bylaws of the District.

**Measurement Focus and Basis of Accounting** – Measurement focus refers to whether financial statements measure changes in current resources only (current financial focus) or changes in both current and long-term resources (long-term economic focus). Basis of accounting refers to the point at which revenues, expenditures, or expenses are recognized in the accounts and reported in the financial statements.

**Long-Term Economic Focus and Accrual** – Governmental activities in the government-wide financial statements use the long-term economic focus and are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flow.

**Current Financial Focus and Modified Accrual Basis** – The governmental fund financial statements use the current financial focus and are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual: i.e., both measurable and available. “Available” means collectible within the current period or within 60 days of year-end. Expenditures are generally recognized when the related liability is incurred. The exception to this general rule is that principal and interest on long-term debt, if any, is recognized when due.

**Use Estimates** – The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, deferred inflows, and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2023**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-continued**

**Stewardship, Compliance, and Accountability**

*Budgets and Budgetary Accounting* – In the fall of each year, the District’s Board of Directors formally adopts a budget with appropriations by fund for the ensuing year pursuant to the Colorado Local Budget Law. The budget for the governmental fund is adopted on a basis consistent with GAAP.

As required by Colorado statutes, the District followed the timetable below in approving and enacting a budget for the ensuing year:

- For the 2023 budget year, prior to August 23, 2023, the County Assessor sent the District the assessed valuation of all taxable property within the District’s boundaries.
- On or before October 15, 2023, the District’s accountant submitted to the District’s Board of Directors a recommended budget which detailed the necessary property taxes needed along with other available revenues to meet the District’s operating requirements.
- The Board held a public hearing on the proposed budget and capital program no later than 45 days prior to the close of the fiscal year.
- For the 2023 budget, prior to December 15, 2023, the District computed and certified to the County Commissioners a rate of levy that derived the necessary property taxes as computed in the proposed budget.
- For the 2023 budget, the final budget and appropriation resolution was adopted prior to December 15, 2023.
- After adoption of the budget resolution, the District may make the following changes: 1) it may transfer appropriated monies between funds or between spending agencies within a fund, as determined by the original appropriation level; 2) supplemental appropriations to the extent of revenues more than those estimated in the budget; 3) emergency appropriations; and 4) reduction of appropriations for which originally estimated revenues are insufficient.

The level of control in the budget at which expenditures exceed appropriations is at the fund level. All appropriations lapse at year-end.

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2023**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-continued**

**Investments** – Colorado statutes specify investments meeting defined ratings and risk criteria in which local governments may invest, which include:

- Obligations of the United States and certain U.S. government agency securities.
- Local government investment pools.
- General obligation and revenue bonds of U.S. local government entities.
- Certain international agency securities.
- Guaranteed investment contracts.
- Commercial paper.
- Written repurchase agreements collateralized by certain authorized securities.
- Banker’s acceptances of certain banks.
- Certain money market funds.

The District’s investment policy does not limit District investments in these. Colorado statutes limit authorized investments to investments having maturities of five years or less, unless the entity’s governing body specifically authorizes longer maturities.

**Inventories** – Inventories in the general fund consist of expendable supplies held for the District’s use and are carried at the lower of cost or market using the first-in, first-out method.

**Capital Assets** – Capital assets are reported in the applicable governmental activities’ columns in the Government-wide Financial Statements. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are completed for amounts of \$5,000 or greater and a life of 2 years or more.

Depreciation is computed using the straight-line method over estimated useful lives, as follows:

Buildings and improvements	7 to 39 years
Vehicles	5 to 12 years
Equipment and furniture	5 to 10 years

**Property Taxes** – Property taxes are not due and payable until after the assessment year has ended and are not included in the budget or Statement of Revenues, Expenditures, and Change in Fund Balance of the assessment year. Property taxes are recorded as deferred inflows in the year they are levied and measurable. Property tax revenues are recorded as revenue in the year they are available or collected. Property taxes are levied on or before January 3rd of each year and attached as an enforceable lien on the property on January 10th. Taxes are payable in full on April 30, or in two installments on February 28 and June 15.

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2023**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-continued**

*Compensated Absences* – Employees accrue paid personal time at varying rates based on the length of their employment with the District.

**NOTE 2 – CASH AND INVESTMENTS**

*Cash Deposits* – The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit more than federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. As of December 31, 2023, the District had cash deposits of \$647,172 which was covered by federal depository insurance. The District also had \$279,201 in cash balances in the Fidelity investment accounts. These amounts in the investments are insured by the Securities Investor Protection Act which protects investors from the custody function of brokers but does not protect them from declining changes in fair value. Total carrying value of cash deposits was \$926,373 on December 31, 2023.

*Investments* – Colorado state statutes authorized the District to invest in U.S. Treasury bills, obligations of any other U.S. agencies, obligation of the World Bank, general obligation bonds of any state or any of their subdivisions, revenue bonds of any state or any of their subdivisions, bankers' acceptance notes, commercial paper, repurchase agreements, money market funds and guaranteed investment contracts. All investments must be held by the District in their name, or in the custody of a third party on behalf of the local government.

As of December 31, 2023, the District had \$3,789,459 invested in the Colorado Local Government Liquid Asset Trust, (COLOTRUST) an investment vehicle established for local government entities in Colorado to pool surplus funds. COLOTRUST operates similarly to a money market fund and each share is equal in value to \$1.00. A designated custodial bank provides safekeeping and depository services to COLOTRUST in connection with the direct investment and withdrawal function of COLOTRUST. Substantially all securities owned by COLOTRUST are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investment owned by COLOTRUST. COLOTRUST funds carry a Standard & Poor's AAAM rating. There is no custodial, interest rate or foreign currency risk exposure.

COLOTRUST operates like a 2a-7 external investment pool and investments in the pool are valued at \$1 net asset value (NAV) per share. The underlying investment held by COLOTRUST is valued at fair value.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles and GASB Statement No. 72. The hierarchy is based on the valuation input used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The composition, including level under GASB 72 fair value hierarchy, where applicable, of all cash and investments held by the District on December 31, 2023, are as follows:

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2023**

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**NOTE 2 – CASH AND INVESTMENTS-continued**

Cash in bank accounts	\$ 926,373
Investment Pools - ColoTrust	3,789,459
U. S. Treasury Instruments (Level 1)	<u>3,597,862</u>
	<u>\$ 8,313,694</u>

Investments in U.S. Securities on December 31, 2023, were as follows:

	Face Amount	Market Value
Security		
U.S. Treasury Note due 2/25	\$ 200,000	\$ 192,102
U.S. Treasury Serial due 11/24 – 1/28	1,200,000	1,158,026
Federal Home Loan Bank due 3/26 - 10/26	1,500,000	1,374,024
Federal Farm Credit due 2/26 - 11/26	<u>950,000</u>	<u>873,710</u>
Total Federal Treasury Securities	<u>\$ 3,850,000</u>	<u>\$ 3,597,862</u>

All the investments listed above and held by the District on December 31, 2023, are rated Aaa by Moody’s.

**Credit Risk** – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to a depositor or investor. To limit credit risk, the District’s investment policy limits District investments to obligations of the United States and certain U.S. government agency securities, specified local government investment pools, and general obligation and revenue bonds of United States local government entities with maturities of no more than five years.

**Custodial Credit Risk** – The custodial credit risk for deposits is the risk that, in the event of a bank failure, the District will not be able to recover deposits or will not be able to recover collateral securities that are in possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investments or collateral securities that are in the possession of an outside party. The District’s deposits are either covered by depository insurance or are collateralized under the Colorado Public Deposit Protection Act and are therefore not deemed to be exposed to custodial credit risk. The District’s investments are not deemed to be exposed to custodial credit risk because the investments are held by the District or by the District’s custody agent in the District’s name.

**Concentration of Credit Risk** – Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. The District does not place a limit on the amount that may be invested in any one issuer. Investments amounting to 5% or more in any single issuer of the District’s investments total included investment pools and U.S. Treasury securities. These investments are 41% and 59%, respectively, of the District’s total investments on December 31, 2023.

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
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**NOTE 2 – CASH AND INVESTMENTS-continued**

**Interest Rate Risk** – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District manages its exposure by coordinating investment maturities with anticipated cash flow requirements, establishing a pattern of rolling maturity dates, and employing a buy-and-hold strategy.

Investment Type	<1 Year	1-2 Years	2-3 Years	3-4 Years	4-5 Years	Total
Deposits	\$ 279,201	\$ -	\$ -	\$ -	\$ -	\$ 279,201
Investment Pools	3,789,459	-	-	-	-	3,789,459
Investments	195,688	192,102	2,615,126	201,258	393,688	3,597,862
	<u>\$ 4,264,348</u>	<u>\$ 192,102</u>	<u>\$ 2,615,126</u>	<u>\$ 201,258</u>	<u>\$ 393,688</u>	<u>\$ 7,666,522</u>

**NOTE 3 – CAPITAL ASSETS**

A summary of changes in capital assets follows:

	Balance 12/31/2022	Additions	Retirements	Balance 12/31/2023
Government activities:				
Capital assets, not being depreciated:				
Land	\$ 363,000	\$ -	\$ -	\$ 363,000
Capital assets being depreciated:				
Building & improvements	4,151,483	-	-	4,151,483
Vehicles	854,904	95,253	(15,888)	934,269
Computers & office equipment	113,785	47,859	-	161,644
Fixtures & lab equipment	106,548	-	-	106,548
Less accumulated depreciation	(1,189,890)	(186,261)	15,888	(1,360,263)
Net Capital assets being depreciated	<u>4,036,830</u>	<u>(43,149)</u>	<u>0</u>	<u>3,993,681</u>
Net Capital Assets	<u>\$4,399,830</u>	<u>\$ (43,149)</u>	<u>\$ -</u>	<u>\$4,356,681</u>

**NOTE 4 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omission, and general liability. The District is a member of the Colorado Special District Property and Liability Pool (Pool) for property and liability insurance.

The Pool was formed by an intergovernmental agreement to provide public officials, property, general and automobile liability coverage for claims up to \$1,000,000, except if the claim falls within the government immunity stature, then the coverage is \$150,000 per person and a \$600,000 aggregate claim. The Pool is reinsured for 80% of the first \$250,000 of all claims and 100% for claims more than \$250,000. The District may be required to make additional contributions in the event aggregate losses incurred by the Pool exceed amounts recoverable from reinsurance contracts. Any excess funds, which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2023**

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**NOTE 5 – TABOR AMENDMENT**

In November 1992, Colorado voters amended Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer’s Bill of Rights (TABOR). TABOR contains revenue, spending, tax, and debt limitations which apply to the State of Colorado and local governments. TABOR requires, with certain exceptions, advance voter approval for any new tax, tax rate increase, mill levy above that of the prior year, extension of any expiring tax, or tax policy change directly causing a new tax revenue gain to any local government. Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple fiscal year or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in future years.

TABOR also requires local governments to establish emergency reserves to be used for declared emergencies only. Emergencies as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These reserves are required to be 3% or more of the fiscal year spending (excluding bonded debt service) for fiscal years ended after December 31, 1992. On December 21, 2023, a reserve of \$86,711 was required.

Under TABOR, future spending and revenue limits are determined based on the prior year’s fiscal year spending adjusted for inflation in the prior calendar year plus annual local growth. Fiscal year spending is defined as expenditures and reserve increases with certain exceptions. Revenue, if any, more than the fiscal year spending limit must be refunded in the next fiscal year unless voters approve retention of such revenue.

Beginning in 1996, the District’s electorate voted to allow the District to collect, retain, and expend revenues, notwithstanding any TABOR restrictions, for 1996 and each subsequent year through December 31, 2006

TABOR is complex and subject to judicial interpretation. The District believes it is in compliance with the provision of TABOR.

**NOTE 6 – FUND BALANCE**

GASB Statement No. 54, “Fund Balance Reporting and Governmental Fund Type Definitions” provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government’s fund balances more transparent. In the fund financial statements, the following classification describes the relative strength of the spending constraints.

- *Non-spendable fund balance* -The portion of fund balance that cannot be spent because it is either not in spendable form, such as prepaid expense or inventory, or is legally or contractually required to be maintained intact.
- *Restricted fund balance* -The portion of fund balance constrained to being used for a specific purpose by external parties, constitutional provisions or enabling legislation.
- *Committed fund balance*-The portion of fund balance constrained for specific purposes according to limitations imposed by the District’s highest level of decision-making authority, the Board, prior to the end of the current fiscal year. The constraint may be removed or changed only through formal action of the Board.

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2023**

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**NOTE 6 – FUND BALANCE-continued**

- *Assigned fund balance* -The portion of fund balance set aside for planned or intended purposes. The intended use may be expressed by the Board or other individuals authorized to assign funds to be used for a specific purpose.
- *Unassigned fund balance* -The residual portion of fund balance that does not meet any of the above criteria. The District will only report a positive unassigned fund balance in the General Fund.

Unrestricted fund balance will be used in the following order: committed, assigned, and unassigned. When both restricted and unrestricted funds are available for expenditure, restricted funds are used first.

**NOTE 7 – DEFINED CONTRIBUTION PLAN**

The District provides retirement benefits for all its full-time employees through a defined contribution plan administered by the Colorado County Officials and Employees Retirement Association (CCOERA). In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Under the defined contribution retirement plan, the District is required to contribute to the plan an amount equal to the amount directed by each participant with a minimum of 3% and a maximum of 6% of the compensation of the participant. Employees are eligible to participate in the plan upon the first day of the payroll period after the employee's date of hire. The plan provides retirement benefits based upon the employee's vested account. A participant becomes 100% vested upon completion of five years of covered service. Amounts forfeited by employees who leave employment before they become fully vested are applied to reduce future employer contributions. Under the plan, employees direct the investment of both the employee and employer contributions among several investment options available through an outside plan administrator. For the year ended December 31, 2023, the employer contributions to the plan were \$28,881.

**NOTE 8 – DEFERRED COMPENSATION PLAN**

District employees may defer a portion of their compensation under a District sponsored Deferred Compensation Plan created in accordance with the Internal Revenue Code Section 457. Under this plan participants are not taxed on the deferred portion of their compensation until is distributed to them; distributions may be made only at termination, retirement, or death. The laws governing deferred compensation plan assets require plan assets to be held by a Trust for the exclusive benefit of Plan participants and their beneficiaries. Since the assets held under these plans are not the District's property and are not subject to District control, they have been excluded from these financial statements.

**NOTE 9 – COVID-19 AFFECT ON DISTRICT**

The District receives funding through a property tax, and that revenue was not impacted by the novel coronavirus pandemic in 2023. The District is a critical government service as defined in the Governor's Public health Order 20-24, so services were not interrupted during the 2023 mosquito season.

**GRAND RIVER MOSQUITO CONTROL DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2023**

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**NOTE 9 – COVID-19 AFFECT ON DISTRICT-continued**

However, operations were modified to comply with state and local health departments standards.

For 2024, the District anticipates property taxes revenue will continue to be collected and distributed to the District, as in 2023. The Manager will continue to monitor state and local standards and adjust operations, as needed, to meet any new requirements.

**NOTE 10 – SUBSEQUENT EVENTS**

Management has evaluated potential subsequent events disclosures through February 24, 2024, and other than the effect as noted in Note 9 above, the District did not note any material events that should be noted on December 31, 2023.

**REQUIRED SUPPLEMENTAL INFORMATION**

**Grand River Mosquito Control District**  
**Statement of Revenues, Expenditures, and Change in Fund Balance**  
**Budget and Actual**  
**For the Year Ended December 31, 2023**

	General Fund		
	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenue:			
General property taxes	\$ 2,590,379	\$ 2,595,075	\$ 4,696
Specific ownership tax	250,000	337,297	87,297
Investment income	38,000	377,376	339,376
Miscellaneous income	3,000	18,558	15,558
Total Revenues	<u>2,881,379</u>	<u>3,328,306</u>	<u>446,927</u>
Expenditures:			
<b>Public Health</b>			
Chemicals	770,000	895,868	(125,868)
Personnel	1,198,900	1,161,503	37,397
Field equipment, supplies, & truck expense	273,500	173,416	100,084
Treasurer's fees	52,000	51,785	215
Insurance	38,000	33,761	4,239
Office & administrative	225,950	71,575	154,375
Promotion & public education	71,500	27,069	44,431
Utilities	31,000	26,870	4,130
Training & conferences	34,100	18,664	15,436
Professional fees	39,600	25,906	13,694
General & Operational contingency	1,654,460	-	1,654,460
Capital outlay	278,000	143,112	134,888
Emergency reserve	-	-	-
Total Expenditures	<u>4,667,010</u>	<u>2,629,529</u>	<u>2,037,481</u>
Net change in Fund Balance/ Net Position	(1,785,631)	698,777	2,484,408
Fund Balance-Beginning of Year	<u>4,932,342</u>	<u>7,859,460</u>	<u>2,927,118</u>
Fund Balance-End of Year	<u><u>\$ 3,146,711</u></u>	<u><u>\$ 8,558,237</u></u>	<u><u>\$ 5,411,526</u></u>

The notes to the financial statement are an integral part of this statement.